

Message Text

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12

ACTION IO-11

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CIAE-00 COME-00 DODE-00 EB-07 FRB-03 H-02 INR-07

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R 160653Z MAR 76

FM AMEMBASSY CANBERRA

TO SECSTATE WASHDC 7721

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY TOKYO

AMEMBASSY VIENNA

USMISSION USUN NEW YORK

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VIENNA FOR UNIDO MISSION

EO 11652: NA

TAGS: UNIDO, PFOR, PORG, ECIN, EIND

SUBJ: MULTILATERAL AFFAIRS: GOA POSITION AT COMMITTEE OF
THE WHOLE NEGOTIATIONS ON UNIDO CONSTITUTION

REF: A. STATE 062446 (NOTAL, B. CANBERRA 1982 (NOTAL),
C. STATE 057963

1. EMBASSY APPRECIATES DEPARTMENT'S PROMPT RESPONSE TO
CANBERRA 1982 REQUESTING TEXT GROUP B ARTICLE 13.

2. EMBOFF MET MARCH 16 WITH HUTTON, ASSISTANT SECRETARY,
ECONOMIC ORGANIZATIONS BRANCH, DEPARTMENT OF FOREIGN AFFAIRS,
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TO DISCUSS SUBSTANCE STATE 075963 AND LEAVE AIDE-MEMOIRE

PURSUANT PARA. 2 THEREOF.

3. GOA SHARES U.S. VIEW RESPECTING DESIRABILITY SEPARATING REGULAR BUDGET FROM BUDGET FOR OPERATIONAL ACTIVITIES, AND FOR WEIGHTED VOTING ON THE ASSESSED BUDGET. IT BELIEVES THESE POSITIONS SHOULD BE MAINTAINED THROUGHOUT IGC II AND THE AUSTRALIAN DELEGATION HAS BEEN INSTRUCTED ACCORDINGLY.

4. IN COURSE OF LENGTHY DISCUSSION OF AUSTRALIAN VIEW, HUTTON INDICATED THAT AUSTRALIAN POSITION FOR LONGER-RUN (I.E., AFTER IGC II) IS SOFTER THAN USG POSITION OUTLINED STATE 057963. MUCH AS AUSTRALIA WOULD PREFER INCLUSION THESE FEATURES IN CONSTITUTION FOR NEW SPECIALIZED AGENCY, IT IS VERY DOUBTFUL THAT WEIGHTED VOTING CAN BE OBTAINED, AND IS NOT SANGUINE ABOUT PROSPECTS FOR SEPARATION OF REGULAR AND OPERATIONAL BUDGETS. ON THE OTHER HAND, GOA GUARDEDLY OPTIMISTIC THAT ALTERNATIVE METHODS INCLUDING POSSIBLY "SOME TYPE OF BUDGET AND PROGRAM COMMITTEE" CAN BE FOUND WHICH WILL PROVIDE REASONABLE ASSURANCES OF RESPONSIBLE FINANCIAL AND PROGRAM POLICIES. ON THIS ASSUMPTION, GOA IS UNLIKELY TO MAKE AUSTRALIAN MEMBERSHIP IN SPECIALIZED AGENCY CONTINGENT ON INCLUSION BUDGET SEPARATION AND WEIGHTED VOTING IN CONSTITUTION FOR NEW ORGANIZATION. NOTWITHSTANDING PAST GOA LACK OF ENTHUSIASM FOR UNIDO, REFLECTED IN AUSTRALIA'S FAILURE TO SEEK MEMBERSHIP IN IDB, HUTTON'S PERSONAL JUDGEMENT IS THAT IN LIGHT OF INTERVENING EVENTS AND CONSIDERING AUSTRALIA'S CLOSE RELATIONSHIPS WITH LDC NEIGHBORS, AUSTRALIA WOULD IN PRINCIPLE BE RELUCTANT TO REMAIN OUTSIDE OF NEW SPECIALIZED AGENCY WHEN AND IF IT COMES INTO EXISTENCE. THIS IS WITHOUT PREJUDICE TO UNDERLYING QUESTION OF WHETHER AND HOW A CHANGE IN FORM OF ORGANIZATION IS LIKELY TO YIELD A MAJOR INCREASE IN THE VALUE OF EFFECTIVENESS OF UNIOD-TYPE ACTIVITIES IN THE INDUSTRIAL SECTOR.

5. EMBASSY COMMENT: IT APPEARS FROM FOREGOING THAT AUSTRALIA ENTERS IGC II FULLY SUPPORTING THE TWO U.S. REQUIREMENTS OUTLINED IN STATE 057963. CONSIDERING THE SUBSTANTIAL DIFFERENCE BETWEEN THE USG AND GOA LONGER-RUN POSITIONS HOWEVER, AND THAT THE GOA SUPPORT FOR THE TWO U.S. REQUIREMENTS IN IGC II IS TO A SIGNIFICANT DEGREE TACTICAL, THE VIGOR AND LIMITED OFFICIAL USE

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TENACITY OF SUPPORT AS DEVELOPMENTS IN IGC II UNFOLD MAY DEPEND IN PART ON THE PERSONAL CONVICTIO OF THE AUSTRALIAN DELEGATE AND CLOSE RAPPORT BETWEEN THE U.S. AND GOA DELEGATES IN VIENNA.
HARGROVE

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